Durbin Crossing Community Development District

ANNUAL FINANCIAL REPORT

September 30, 2023

# Durbin Crossing Community Development District

# ANNUAL FINANCIAL REPORT

# Fiscal Year Ended September 30, 2023

# TABLE OF CONTENTS

	Page <u>Number</u>
REPORT OF INDEPENDENT AUDITORS	1-3
MANAGEMENT'S DISCUSSION AND ANALYSIS	4-9
BASIC FINANCIAL STATEMENTS: Government-wide Financial Statements Statement of Net Position	10
Statement of Activities Fund Financial Statements: Balance Sheet – Governmental Funds Reconciliation of Total Governmental Fund Balances to Net	11 12
Position of Governmental Activities Statement of Revenues, Expenditures and Changes in Fund	13
Balances – Governmental Funds Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	14 15
Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – General Fund	16
Notes to Financial Statements	17-31
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH	
GOVERNMENT AUDITING STANDARDS	32-33
MANAGEMENT LETTER	34-37
INDEPENDENT ACCOUNTANTS' REPORT/COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES	38



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#### **REPORT OF INDEPENDENT AUDITORS**

To the Board of Supervisors Durbin Crossing Community Development District St. Johns County, Florida

#### **Report on Audit of the Financial Statements**

#### Opinion

We have audited the financial statements of the governmental activities and each major fund of Durbin Crossing Community Development District (the "District"), as of and for the year ended September 30, 2023, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Durbin Crossing Community Development District as of September 30, 2023, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.



In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for one year beyond the financial statement date, including currently known information that may raise substantial doubt thereafter.

#### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.



#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the *Governmental Accounting Standards Board* who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated July 16, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations and contracts.

The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Durbin Crossing Community Development District's internal control over financial reporting and compliance.

Birger Joombo Elam

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL Fort Pierce, Florida

July 16, 2024

Management's discussion and analysis of Durbin Crossing Community Development District (the "District") financial performance provides an objective and easily readable analysis of the District's financial activities for the fiscal year ended September 30, 2023. The analysis provides summary financial information for the District and should be read in conjunction with the District's financial statements.

## OVERVIEW OF THE FINANCIAL STATEMENTS

The District's basic financial statements comprise three components; 1) *Government-wide financial statements,* 2) *Fund financial statements,* and 3) *Notes to financial statements.* The *Government-wide financial statements* present an overall picture of the District's financial position and results of operations. The *Fund financial statements* present financial information for the District's major funds. The *Notes to financial statements* provide additional information concerning the District's finances. This report also contains other supplementary information in addition to the basic financial statements.

The Government-wide financial statements are the **statement of net position** and the **statement of activities**. These statements use accounting methods similar to those used by private-sector companies. Emphasis is placed on the net position of governmental activities and the change in net position. Governmental activities are primarily supported by special assessments.

The **statement of net position** presents information on all assets and liabilities of the District, with the difference between assets and liabilities reported as net position. Net position is reported in three categories; 1) net investment in capital assets, 2) restricted, and 3) unrestricted. Assets, liabilities, and net position are reported for all Governmental activities.

The **statement of activities** presents information on all revenues and expenses of the District and the change in net position. Expenses are reported by major function and program revenues relating to those functions are reported, providing the net cost of all functions provided by the District. To assist in understanding the District's operations, expenses have been reported as governmental activities. Governmental activities financed by the District include general government, physical environment, culture/recreation and debt service.

*Fund financial statements* present financial information for governmental funds. These statements provide financial information for the major funds of the District. Governmental fund financial statements provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources.

# OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

*Fund financial statements* include a **balance sheet** and a **statement of revenues**, **expenditures and changes in fund balances** for all governmental funds. A **statement of revenues**, **expenditures**, **and changes in fund balances – budget and actual** is provided for the District's General Fund. *Fund financial statements* provide more detailed information about the District's activities. Individual funds are established by the District to track revenues that are restricted to certain uses or to comply with legal requirements.

The government-wide financial statements and the fund financial statements provide different pictures of the District. The government-wide financial statements provide an overall picture of the District's financial standing. These statements are comparable to private-sector companies and give a good understanding of the District's overall financial health and how the District paid for the various activities, or functions, provided by the District. All assets of the District, including capital assets are reported in the **statement of net position**. All liabilities, including principal outstanding on bonds are included. The **statement of activities** includes depreciation on all long-lived assets of the District, but transactions between the different functions of the District have been eliminated in order to avoid "doubling up" the revenues and expenses. The fund financial statements provide a picture of the major funds of the District. In the case of governmental activities, outlays for long lived assets are reported as expenditures and long-term liabilities, such as general obligation bonds, are not included in the fund financial statements. To provide a link from the fund financial statements to the government-wide financial statements.

*Notes to financial statements* provide additional detail concerning the financial activities and financial balances of the District. Additional information about the accounting practices of the District, investments of the District, capital assets and long-term debt are some of the items included in the *notes to financial statements*.

## Financial Highlights

The following are the highlights of financial activity for the year ended September 30, 2023.

- The District's total assets were exceeded by total liabilities by \$(21,783,551) (net position). Unrestricted net position for governmental activities was \$(17,145,776). Net investment in capital assets was \$(6,228,249). Governmental activities restricted net position was \$1,590,474.
- Governmental activities revenues totaled \$5,541,299 while governmental activities expenses totaled \$4,235,273.

## OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

### Financial Analysis of the District

The following schedule provides a summary of the assets, liabilities and net position of the District and is presented by category for comparison purposes.

#### **Net Position**

	Government	al Activities
	2023	2022
Current assets	\$ 1,582,953	\$ 596,414
Restricted assets	2,588,943	3,587,504
Capital assets	6,118,458	6,483,130
Total Assets	10,290,354	10,667,048
Current liabilities Non-current liabilities Total Liabilities	2,443,262 29,630,643 32,073,905	2,300,809 31,455,816 33,756,625
Net Position Net investment in capital assets Restricted Unrestricted Total Net Position	(6,228,249) 1,590,474 (17,145,776) \$ (21,783,551)	(5,828,632) 1,763,483 (19,024,428) \$ (23,089,577)

The increase in current assets and the decrease in restricted assets is related to the increase in cash in the Capital Projects Fund in the current year.

The decrease in capital assets is the result of current year depreciation.

The increase in current liabilities is related to the increase in accounts payable in the current year.

The decrease in non-current liabilities is due to the principal payments on the bonds in the current year.

The increase in net position is related to current year revenues in excess of current year expenses.

## OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

### Financial Analysis of the District (Continued)

The following schedule provides a summary of the changes in net position of the District and is presented by category for comparison purposes. It is not intended to be a complete presentation of District-wide financial activity.

#### **Change in Net Position**

	<b>Governmental Activities</b>			
		2023		2022
Program Revenues				
Charges for services	\$	5,391,035	\$	5,215,146
Operating grants and contributions		8,467		84,859
General Revenues				
Investment earnings		127,186		12,612
Miscellaneous		14,611		32,073
Total Revenues		5,541,299		5,344,690
Expenses General government Physical environment Culture/recreation Interest and other charges Total Expenses		204,667 1,570,948 1,159,386 1,300,272 4,235,273		213,343 1,297,741 1,068,468 1,352,947 3,932,499
Change in Net Position		1,306,026		1,412,191
Net Position - Beginning of Year		(23,089,577)		(24,501,768)
Net Position - End of Year	\$	(21,783,551)	\$	(23,089,577)

The increase in charges for services is the result of the increase in special assessments in the current year.

The decrease in operating grants and contributions is related to the decrease in impact fees received in the current year.

The increase in physical environment is related to increased landscape maintenance costs in the current year.

The increase in culture/recreation is related to the increase in repairs expenses in the current year.

## OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

### **Capital Assets Activity**

The following schedule provides a summary of the District's capital assets as of September 30, 2023 and 2022.

	Governmental Activities					
Description		2023		2022		
Buildings	\$	6,741,826	\$	6,741,826		
Improvements other than buildings		5,509,669		5,509,669		
Equipment		95,212		60,267		
Accumulated depreciation		(6,228,249)		(5,828,632)		
Total Capital Assets (Net)	\$	6,118,458	\$	6,483,130		

The activity for the year consisted of \$402,465 in depreciation and \$46,444 in additions and \$11,499 in deletions to equipment.

#### General Fund Budgetary Highlights

Budgeted expenditures exceeded actual expenditures because amenity manager and staff expenditures were less than anticipated.

The September 30, 2023 budget was amended for legal fee and repair and replacement expenditures that were more than originally anticipated.

#### Debt Management

Governmental Activities debt includes the following:

In February 2017, the District issued \$37,825,000 Series 2017A-1 Senior Special Assessment Refunding Bonds and \$4,580,000 2017A-2 Subordinate Special Assessment Refunding Bonds. These bonds were issued to refund and redeem the outstanding Series 2005A Special Assessment Bonds. The balance outstanding of the Series 2017A-1 and Series 2017A-2 Bonds at September 30, 2023 was \$28,455,000 and \$3,190,000, respectivley.

## OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

#### **Economic Factors and Next Year's Budget**

Durbin Crossing Community Development District does not expect any economic factors to have any significant effect on the financial position or results of operations of the District in fiscal year 2024.

## Request for Information

The financial report is designed to provide a general overview of Durbin Crossing Community Development District's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Durbin Crossing Community Development District, Governmental Management Services, 475 West Town Place, Suite 114, St. Augustine, Florida 32092.

# Durbin Crossing Community Development District STATEMENT OF NET POSITION September 30, 2023

	Governmental Activities	
ASSETS		
Current Assets		
Cash	\$ 1,459,833	
Investments	5,440	
Prepaid expenses	54,911	
Deposits	200	
Due from other	1,115	
Assessments receivable	61,454	
Total Current Assets	1,582,953	
Non-current Assets		
Restricted assets		
Investments	2,588,943	
Capital assets		
Assets being depreciated		
Buildings	6,741,826	
Improvements other than buildings	5,509,669	
Equipment	95,212	
Less: accumulated depreciation	(6,228,249)	
Total Non-current Assets	8,707,401	
Total Assets	10,290,354	
LIABILITIES		
Current Liabilities		
Accounts payable and accrued expenses	173,098	
Accrued interest	520,164	
Bonds payable - current portion	1,750,000	
Total Current Liabilities	2,443,262	
Non-current liabilities		
Bonds payable, net	29,630,643	
Total Liabilities	32,073,905	
NET POSITION		
Net investment in capital assets	(6,228,249)	
Restricted for debt service	299,595	
Restricted for capital projects	1,290,879	
Unrestricted	(17,145,776)	
Total Net Position	\$ (21,783,551)	

# Durbin Crossing Community Development District STATEMENT OF ACTIVITIES For the Year Ended September 30, 2023

				Program	ı Reven	ues	Rev C	t (Expense) venues and hanges in et Position		
<u>Functions/Programs</u>	Expenses		Charges for Grants		Operating Grants and Contributions		Grants and			vernmental Activities
Governmental Activities										
General government	\$	(204,667)	\$	213,749	\$	-	\$	9,082		
Physical environment		(1,570,948)		1,169,175		-		(401,773)		
Culture/recreation		(1,159,386)		940,470		8,467		(210,449)		
Interest and other charges		(1,300,272)		3,067,641		-		1,767,369		
Total Governmental Activities	\$	(4,235,273)	\$	5,391,035	\$	8,467		1,164,229		

# General revenues:

Investment earnings	127,186
Miscellaneous revenues	14,611
Total General Revenues	141,797
Change in Net Position	1,306,026
Net Position - October 1, 2022	(23,089,577)
Net Position - September 30, 2023	<u>\$ (21,783,551)</u>

# Durbin Crossing Community Development District BALANCE SHEET -GOVERNMENTAL FUNDS September 30, 2023

				Total
		Debt	Capital	Governmental
ASSETS	General	Service	Projects	Funds
Cash	\$ 421,486	\$ -	\$1,038,347	\$ 1,459,833
Investments	5,440	-	-	5,440
Assessments receivable	53,988	7,466	-	61,454
Prepaid items	54,911	-	-	54,911
Deposits	200	-	-	200
Due from other	1,115	-	-	1,115
Restricted assets				
Investments		2,314,546	274,397	2,588,943
Total Assets	\$ 537,140	\$ 2,322,012	\$1,312,744	\$ 4,171,896
LIABILITIES AND FUND BALANCES				
LIABILITIES				
Accounts payable and accrued expenses	\$ 151,233	\$ -	\$ 21,865	\$ 173,098
FUND BALANCES				
Nonspendable				
Prepaid items/deposits	55,111	-	-	55,111
Restricted				
Debt service	-	2,322,012	-	2,322,012
Capital projects	-	-	1,290,879	1,290,879
Unassigned	330,796	-	-	330,796
Total Fund Balances	385,907	2,322,012	1,290,879	3,998,798
Total Liabilities and Fund Balances	\$ 537,140	\$ 2,322,012	\$1,312,744	\$ 4,171,896

# Durbin Crossing Community Development District RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES September 30, 2023

Total Governmental Fund Balances	\$ 3,998,798
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets being depreciated, buildings, \$6,741,826, improvements other than buildings, \$5,509,669, and equipment, \$95,212, net of accumulated depreciation, \$(6,228,249), used in governmental activities are not current financial resources and are not reported at the fund level.	6,118,458
Long-term liabilities, such as bonds payable, \$(31,645,000), net of bond discounts, net, \$264,357, are not due and payable in the current period, and therefore, are not reported at the fund level.	(31,380,643)
Accrued interest expense for long-term debt is not a current financial use, and therefore, is not reported at the funds statement level.	 (520,164)
Net Position of Governmental Activities	\$ (21,783,551)

# Durbin Crossing Community Development District STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS For the Year Ended September 30, 2023

	General	Debt Service	Capital Projects	Total Governmental Funds
Revenues				
Special assessments	\$ 2,314,127	\$ 3,067,641	\$-	\$ 5,381,768
Impact fees	-	-	8,467	8,467
Charges for services	9,267	-	-	9,267
Miscellaneous	14,611	-	-	14,611
Investment earnings	9,352	85,672	32,162	127,186
Total Revenues	2,347,357	3,153,313	40,629	5,541,299
Expenditures Current				
General government	204,667	_	_	204,667
Physical environment	1,119,500	_	308,079	1,427,579
Culture/recreation	891,639			891,639
Debt service	091,009	_	_	031,003
Principal	_	1,805,000	-	1,805,000
Interest	_	1,303,338	_	1,303,338
Capital outlay	18,379	-	28,065	46,444
Total Expenditures	2,234,185	3,108,338	336,144	5,678,667
Revenues over/(under) expenditures	113,172	44,975	(295,515)	(137,368)
Other Financing Sources/(Uses)			= 1 000	- 4 000
Transfers in	-	-	54,638	54,638
Transfers out	(54,638)			(54,638)
Total Other Financing Sources/(Uses)	(54,638)		54,638	
Net change in fund balances	58,534	44,975	(240,877)	(137,368)
Fund Balances - October 1, 2022	327,373	2,277,037	1,531,756	4,136,166
Fund Balances - September 30, 2023	\$ 385,907	\$ 2,322,012	\$ 1,290,879	\$ 3,998,798

# Durbin Crossing Community Development District RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended September 30, 2023

Net Change in Fund Balances - Total Governmental Funds	\$ (137,368)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures, however, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation. This is the amount that depreciation, \$(402,465), and loss on disposal, \$(8,651), exceeded capital outlay, \$46,444,	
in the current period.	(364,672)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.	1,805,000
At the fund level bond discounts are reported as expenditures. However, at the government-wide level, the cost is amortized as interest expense.	(19,827)
In the Statement of Activities, interest is accrued on outstanding bonds; whereas in governmental funds, interest expenditures are reported when due. This is	22 803
the net amount between the prior year and the current year accruals.	 22,893
Change in Net Position of Governmental Activities	\$ 1,306,026

# Durbin Crossing Community Development District STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND For the Year Ended September 30, 2023

	Original Budget	Final Budget	Actual	Variance With Final Budget Positive (Negative)
Revenues				
Special assessments	\$ 2,261,999	\$ 2,260,139	\$ 2,314,127	\$ 53,988
Charges for services	-	-	9,267	9,267
Miscellaneous	47,000	23,878	14,611	(9,267)
Investment earnings	100	9,352	9,352	-
Total Revenues	2,309,099	2,293,369	2,347,357	53,988
Expenditures Current General government	190,273	203,315	204,667	(1,352)
Physical environment	1,175,000	1,136,288	1,119,500	16,788
Culture/recreation	889,188	927,237	891,639	35,598
Capital outlay	-	-	18,379	(18,379)
Total Expenditures	2,254,461	2,266,840	2,234,185	32,655
Revenues over/(under) expenditures	54,638	26,529	113,172	86,643
Other Financing Sources/(Uses) Transfers out	(54,638)	(54,638)	(54,638)	
Net change in fund balances	-	(28,109)	58,534	86,643
Fund Balances - October 1, 2022	<u> </u>	28,109	327,373	299,264
Fund Balances - September 30, 2023	<u>\$ -</u>	<u>\$-</u>	\$ 385,907	\$ 385,907

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Durbin Crossing Community Development District (the District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's more significant accounting policies are described below.

#### 1. Reporting Entity

The District was established on November 5, 2003 by Rule 42MM-1 by the Florida Land and Water Adjudicatory Commission, under the Uniform Community Development District Act of 1980, Chapter 190, Florida Statutes, as amended (the "Act"), as a Community Development District. The District was established for the purposes of financing and managing the acquisition, construction, maintenance and operation of the infrastructure necessary for community development within its jurisdiction. The District is governed by a five-member Board of Supervisors, who is elected by the qualified electors within the District for terms of four years. The District operates within the criteria established by Chapter 190, Florida Statutes. The Board has the responsibility for allocating and levying assessments, approving budgets, exercising control over facilities and properties, controlling the use of funds generated by the District, approving the hiring and firing of key personnel, and financing improvements.

The reporting entity for the District includes all functions of government in which the District's Board exercises oversight responsibility. Oversight responsibility includes, but is not limited to, financial interdependency, designation of management, significant ability to influence operations and accountability for fiscal matters. As required by GAAP, these financial statements present the Durbin Crossing Community Development District (the primary government) as a stand-alone government.

Based upon the application of the above-mentioned criteria as set forth in principles established by the Governmental Accounting Standards Board, the District has identified no component units.

## 2. Measurement Focus and Basis of Accounting

The basic financial statements of the District are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to financial statements

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## 2. Measurement Focus and Basis of Accounting (Continued)

#### a. Government-wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Government-wide financial statements report all non-fiduciary information about the reporting government as a whole. These statements include the governmental activities of the primary government. The effect of interfund activity has been removed from these statements.

Governmental activities are supported by special assessments and interest. Program revenues include charges for services, and payments made by parties outside of the reporting government's citizenry if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets, rather than reported as an expenditure. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as another financing source.

Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

## b. Fund Financial Statements

The underlying accounting system of the District is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government's governmental funds are presented after the government-wide financial statements. These statements display information about major funds individually.

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## 2. Measurement Focus and Basis of Accounting (Continued)

## b. Fund Financial Statements (Continued)

## **Governmental Funds**

The District has implemented the Governmental Accounting Standards Board Statement 54 – Fund Balance Reporting and Governmental Fund Type Definitions. The Statement requires the fund balance for governmental funds to be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The District has various policies governing the fund balance classifications.

Nonspendable Fund Balance – This classification consists of amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact.

Restricted Fund Balance – This classification includes amounts that can be spent only for specific purposes stipulated by the state constitution, external resource providers, or through enabling legislation.

Assigned Fund Balance – This classification consists of the Board of Supervisors' intent to be used for specific purposes, but are neither restricted nor committed. The assigned fund balances can also be assigned by the District's management company.

Unassigned Fund Balance – This classification is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications. Unassigned fund balance is considered to be utilized first when expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

Fund Balance Spending Hierarchy – For all governmental funds except special revenue funds, when restricted, committed, assigned, and unassigned fund balances are combined in a fund, qualified expenditures are paid first from restricted or committed fund balance, as appropriate, then assigned and finally unassigned fund balances.

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 2. Measurement Focus and Basis of Accounting (Continued)

#### b. Fund Financial Statements (Continued)

#### **Governmental Funds (Continued)**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are considered to be available when they are collected within the current period, or soon thereafter, to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Interest associated with the current fiscal period is considered to be an accrual item and so has been recognized as revenue of the current fiscal period.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be a measure of "available spendable resources". Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as another financing source rather than as a fund liability.

Debt service expenditures are recorded only when payment is due.

## 3. Basis of Presentation

#### a. Governmental Major Funds

<u>General Fund</u> – The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### 3. Basis of Presentation (Continued)

### a. Governmental Major Funds (Continued)

<u>Debt Service Fund</u> – Accounts for debt service requirements to retire certain capital improvement revenue bonds which were used to finance the construction of District infrastructure improvements and finance certain additional improvements. The bond series is secured by a pledge of debt service special assessment revenues in any fiscal year related to the improvements. A lien is placed on all benefited land in relationship to the debt outstanding.

<u>Capital Projects Fund</u> – The Capital Project Fund accounts for construction of infrastructure improvements within the boundaries of the District, which are funded by bond proceeds. A lien is placed on all benefited land in relationship to the debt outstanding.

#### b. Non-current Governmental Assets/Liabilities

GASB Statement 34 requires that non-current governmental assets, such as land and buildings, and non-current governmental liabilities, such as special assessment bonds, be reported in the governmental activities column in the government-wide statement of net position.

## 4. Assets, Liabilities and Net Position or Equity

#### a. Cash and Investments

Florida Statutes require state and local governmental units to deposit monies with financial institutions classified as "Qualified Public Depositories," a multiple financial institution pool whereby groups of securities pledged by the various financial institutions provide common collateral from their deposits of public funds. This pool is provided as additional insurance to the federal depository insurance and allows for additional assessments against the member institutions, providing full insurance for public deposits.

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### 4. Assets, Liabilities and Net Position or Equity (Continued)

#### a. Cash and Investments (Continued)

The District is authorized to invest in those financial instruments as established by Section 218.415, Florida Statutes. The authorized investments consist of:

- 1. Direct obligations of the United States Treasury;
- 2. The Local Government Surplus Funds Trust or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperative Act of 1969;
- 3. Interest-bearing time deposits or savings accounts in authorized qualified public depositories;
- 4. Securities and Exchange Commission, registered money market funds with the highest credit quality rating from a nationally recognized rating agency.

Cash equivalents include time deposits and certificates of deposit with original maturities of three months or less and held in a qualified public depository as defined by Florida Statute 280.02.

#### b. Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported as "internal balances".

#### c. Restricted Assets

Certain assets of the District and a corresponding liability or portion of net position is classified as restricted assets on the statement of net position because their use is limited either by law through constitutional provisions or enabling legislation; or by restrictions imposed externally by creditors. In a fund with both restricted and unrestricted assets, qualified expenses are considered to be paid first from restricted net position and then from unrestricted net position.

#### d. Capital Assets

Capital assets, which include buildings, improvements other than buildings and equipment, are reported in the applicable governmental activities column.

The District defines capital assets as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. The valuation basis for all assets is historical cost.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### 4. Assets, Liabilities and Net Position or Equity (Continued)

#### d. Capital Assets (Continued)

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Depreciation of capital assets is computed and recorded by utilizing the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows:

Buildings	30 years
Improvements other than buildings	10-30 years
Equipment	5-7 years

#### e. Budgets

Budgets are prepared and adopted after public hearings for the governmental funds, pursuant to Chapter 190, Florida Statutes. The District utilizes the same basis of accounting for budgets as it does for revenues and expenditures in its various funds. The legal level of budgetary control is at the fund level. All budgeted appropriations lapse at year end. Formal budgets are adopted for the general and debt service funds. As a result, deficits in the budget variance columns of the accompanying financial statements may occur.

## f. Bond Discounts

Bond discounts are amortized over the life of the bonds.

# NOTE B – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# 1. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position

"Total fund balances" of the District's governmental funds, \$3,998,798, differs from "net position" of governmental activities, \$(21,783,551), reported in the statement of net position. This difference primarily results from the long-term economic focus of the statement of net position versus the current financial resources focus of the governmental fund balance sheet. The effect of the differences is illustrated on the next page.

# NOTE B – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONTINUED)

# 1. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position (Continued)

## Capital related items

When capital assets (building improvements and equipment that are to be used in governmental activities) are purchased or constructed, the cost of those assets is reported as expenditures in governmental funds. However, the Statement of Net Position included those capital assets among the assets of the District as a whole.

Buildings	\$	6,741,826
Improvements other than buildings		5,509,669
Equipment		95,212
Accumulated depreciation		(6,228,249)
Total	<u>\$</u>	6,118,458

#### Long-term debt transactions

Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities (both current and long-term) are reported in the Statement of Net Position. Balances at September 30, 2023 were:

Bonds payable	\$ (31,645,000)
Bond discount	264,357
Total	<u>\$ (31,380,643)</u>

#### Accrued interest

Accrued liabilities in the Statement of Net Position differ from the amount reported in governmental funds due to accrued interest on bonds.

Accrued interest on bonds payable <u>\$ (520,164)</u>

# NOTE B – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONTINUED)

# 2. Explanation of Differences Between the Governmental Fund Operating Statements and the Statement of Activities

The "net change in fund balances" for government funds, \$(137,368), differs from the "change in net position" for governmental activities, \$1,306,026, reported in the statement of activities. The differences arise primarily from the long-term economic focus of the statement of activities versus the current financial resources focus of the governmental funds. The effect of the differences is illustrated below.

#### Capital related items

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the Statement of Activities, the costs of those assets is allocated over their estimated useful lives and reported as depreciation. As a result, fund balances decreased by the amount of financial resources expended, whereas net position decreased by the amount of depreciation charged for the year.

Depreciation	\$ (399,617)
Loss on disposal	(8,651)
Capital outlay	 46,444
Total	\$ (364,672)

#### Long-term debt transactions

Repayments of bond principal are reported as an expenditure in the governmental funds and, thus, have the effect of reducing fund balance because current financial resources have been used.

Debt principal payments	<u>\$</u>	1,805,000
-------------------------	-----------	-----------

Some expenses reported in the Statement of Activities do not require the use of current financial resources, therefore, are not reported as expenditures in governmental funds.

Net change in accrued interest payable	<u>\$</u>	22,893
Bond discount amortization	\$	<u>(19,827)</u>

## NOTE C – CASH AND INVESTMENTS

All deposits are held in qualified public depositories and are included on the accompanying balance sheet as cash and investments.

#### Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a formal deposit policy for custodial credit risk; however, they follow the provisions of Chapter 280, Florida Statutes regarding deposits and investments. As of September 30, 2023, the District's bank balance was \$1,564,949 and carrying value was \$1,459,833. Exposure to custodial credit risk was as follows. The District maintains all deposits in a qualified public depository in accordance with the provisions of Chapter 280, Florida Statutes, which means that all deposits are fully insured by Federal Depositors Insurance or collateralized under Chapter 280, Florida Statutes.

#### Investments

As of September 30, 2023, the District had the following investments and maturities:

Investment	Maturities	Fair Value
First American Treasury Obligation Fund Florida PRIME US Bank Global Corporate Trust	15 days* 35 days* N/A	\$ 87,948 188,886 2,317,549
Total Investments		\$2,594,383

\* Weighted Average Maturity

The District categorizes its fair value measurements within the fair value hierarchy recently established by generally accepted accounting principles. The fair value is the price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at the measurement date. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The District uses a market approach in measuring fair value that uses prices and other relevant information generated by market transactions involving identical or similar assets, liabilities, or groups of assets and liabilities.

Assets or liabilities are classified into one of three levels. Level 1 is the most reliable and is based on quoted price for identical assets, or liabilities, in an active market. Level 2 uses significant other observable inputs when obtaining quoted prices for identical or similar assets, or liabilities, in markets that are not active. Level 3 is the least reliable and uses significant unobservable inputs that use the best information available under the circumstances, which includes the District's own data in measuring unobservable inputs.

Based on the criteria in the preceding paragraph, the investments in First American Treasury Obligation Fund and US Bank Global Corporate Trust are Level 1 assets.

## NOTE C – CASH AND INVESTMENTS (CONTINUED)

#### Investments (Continued)

The District's investment policy allows management to invest funds in investments permitted under Section 218.415, Florida Statutes. The investment in Florida PRIME is measured at amortized cost. Florida PRIME has established policies and guidelines regarding participant transactions and the authority to limit or restrict withdrawals or impose a penalty for an early withdrawal. As of September 30, 2023, there were no redemption fees, maximum transaction amounts, or any other requirements that would limit daily access to 100 percent of the account value.

#### Interest Rate Risk

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Credit Risk

The District's investments are limited by state statutory requirements and bond compliance. The District has no investment policy that would further limit its investment choices. As of September 30, 2023, the District's investment in Florida PRIME and the First American Treasury Obligation Fund were rated AAAm by Standard & Poor's. The District's investment in US Bank Global Corporate Trust was not rated.

#### Concentration of Credit Risk

The District places no limit on the amount it may invest. The investment in First American Treasury Obligation Fund represents 3% of the District's total investments. The investment in Florida PRIME represents 7% of the District's total investments. The investment in US Bank Global Corporate Trust represents approximately 90% of the District's total investments.

The types of deposits and investments and their level of risk exposure as of September 30, 2023 were typical of these items during the fiscal year then ended. The District considers any decline in fair value for certain investments to be temporary.

# **NOTE D – CAPITAL ASSETS**

Capital Asset activity for the year ended September 30, 2023 was as follows:

	(	Balance October 1, 2022		Additions	Delet	tions	Se	Balance ptember, 30 2023
<u>Governmental Activities:</u>								
Capital assets, being depreciated:	٠	0 744 000	۴		¢		۴	0 744 000
Buildings	\$	6,741,826	\$	-	\$	-	\$	6,741,826
Improvements other than buildings		5,509,669		-		-		5,509,669
Equipment		60,267		46,444	(11	<u>,499)</u>		95,212
Total Capital Assets Depreciated		12,311,762		46,444	(11	,499)		12,346,707
Less accumulated depreciation for: Buildings Improvements other than buildings Equipment Total Accumulated Depreciation		(3,234,334) (2,549,887) (44,411) (5,828,632)		(223,892) (173,337) (5,236) (402,465)		-		(3,458,226) (2,723,224) (46,799) (6,228,249)
Governmental Activities Capital Assets	\$	6,483,130	\$	(356,021)	\$ (8	<u>,651)</u>	\$	6,118,458

Depreciation of \$143,369 was charged to physical environment and \$259,096 was charged to culture and recreation.

## NOTE E – LONG-TERM DEBT

The following is a summary of activity for long-term debt of the District for the year ended:

Long-term debt at October 1, 2022	\$	33,450,000
Principal payments		(1,805,000)
Long-term debt at September 30, 2023	\$	31,645,000
Less: bond discount, net		(264,357)
Bonds Payable, net at September 30, 2023	<u>\$</u>	31,380,643

## NOTE E – LONG-TERM DEBT (CONTINUED)

Long-term debt for Governmental Activities is comprised of the following:

#### **Special Assessment Refunding Bonds**

\$37,825,000 Series 2017A-1 Senior Special Assessment Refunding Bonds are due in annual principal installments beginning May 2018 maturing May 2037. Interest at various rates between 2% and 5% is due May and November beginning November 2017. Current portion is \$1,595,000.

\$4,580,000 Series 2017A-2 Subordinate Special Assessment Refunding Bonds are due in annual principal installments beginning May 2017 and maturing May 2037. Interest at various rates between 5% and 6.25% is due May and November beginning November 2017. Current portion is \$155,000.

3,190,000

28,455,000

\$

#### Bonds Payable

\$ 31,645,000

The annual requirements to amortize the principal and interest of bonded debt outstanding as of September 30, 2023 are as follows:

Year Ending September 30,	 Principal		Interest	_	Total
2024	\$ 1,750,000	\$	1,248,394		\$ 2,998,394
2025	1,810,000		1,196,406		3,006,406
2026	1,870,000		1,138,369		3,008,369
2027	1,930,000		1,076,213		3,006,213
2028	2,005,000		1,009,900		3,014,900
2029-2033	11,270,000		3,807,275		15,077,275
2034-2037	 11,010,000		1,168,000	_	12,178,000
Totals	\$ 31,645,000	\$	10,644,557	_	\$ 42,289,557

## NOTE E – LONG-TERM DEBT (CONTINUED)

#### Summary of Significant Bonds Resolution Terms and Covenants

#### Significant Bond Provisions

The Series 2017A-1 Bonds maturing after May 1, 2028, are subject to redemption at the option of the District prior to their maturity, in whole or in part, at any time after May 1, 2027 at a redemption price set forth in the Trust Indenture. The Series 2017A-2 Bonds are subject to redemption at the option of the District prior to their maturity, in whole or in part, at any time after May 1, 2027 at a redemption price set forth in the Trust Indenture. The Series 2017A-2 Bonds are subject to subject to extraordinary mandatory redemption prior to maturity in the manner determined by the Bond Registrar if certain events occurred as outlined in the Trust Indenture.

The Trust Indenture established certain amounts be maintained in a reserve account. In addition, the Trust Indenture has certain restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements.

#### Depository Funds

The bond resolution establishes certain funds and determines the order in which revenues are to be deposited into these funds. A description of the significant funds, including their purposes, is as follows:

<u>Reserve Fund</u> – The Series 2017A-1 Reserve Account was funded from the proceeds of the Series 2017A-1 Bonds in an amount equal to 50 percent of the maximum annual debt service of the Series 2017A-1 Bonds. The Series 2017A-2 Bond 1 Reserve Account was funded from the proceeds of the Series 2017A-2 Bond 1 Bonds in an amount equal to 50 percent of the maximum annual debt service of the Series 2017A-2 Bond 1 Bonds. The Series 2017A-2 Bond 2 Bonds. The Series 2017A-2 Bond 2 Reserve Account was funded from the proceeds of the Series 2017A-2 Bond 2 Bonds in an amount equal to \$40,000. Monies held in the reserve accounts will be used only for the purposes established in the Trust Indenture.

The following is a schedule of required reserve deposits as of September 30, 2023:

	Reserve	Reserve
Special Assessment Refunding Bonds	Balance	Requirement
Series 2017A-1 (Senior Bond)	\$ 1,343,722	\$ 1,332,153
Series 2017A-2 (Subordinate Bond) Bond 1	\$ 132,937	\$ 130,100
Series 2017A-2 (Subordinate Bond) Bond 2	\$ 40,000	\$ 40,000

## NOTE F – SPECIAL ASSESSMENT REVENUES

Assessments are non-ad valorem assessments on benefitted property within the District. Operating and Maintenance Assessments are based upon adopted budget and levied annually. Debt Service Assessments are levied when bonds are issued and collected annually. The District may collect assessments directly or utilize the uniform method of collection (Chapter 197.3632, Florida Statutes). Direct collected assessments are due as determined by annual assessment resolution adopted by the Board of Supervisors. Assessments collected under the uniform method are mailed by County Tax Collector on November 1 and due on or before March 31 of each year. Property owners may prepay a portion or all of the Debt Service Assessments on their property subject to various provisions in the bond documents.

Assessments and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period.

## NOTE G – RISK MANAGEMENT

The government is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. These risks are covered by commercial insurance from independent third parties. There were no claims or settled claims from these risks for each of the past three years.

## NOTE H – INTERFUND TRANSFERS

Interfund transfers for the year-ended September 30, 2023, consisted of the following:

	Trar	Transfers Out			
	(	General			
Transfers In		Fund			
Capital Projects Fund	\$	54,638			

Interfund transfers between the General Fund and the Capital Projects Fund relate to budgeted capital reserve funding for the fiscal year.



Certified Public Accountants PL

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#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Supervisors Durbin Crossing Community Development District St. Johns County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements, as listed in the table of contents, of Durbin Crossing Community Development District, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the basic financial statements and have issued our report thereon dated July 16, 2024.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Durbin Crossing Community Development District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Durbin Crossing Community Development District's internal control. Accordingly, we do not express an opinion on the effectiveness of Durbin Crossing Community Development District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.



#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Durbin Crossing Community Development District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Birger Joonlos Elam Daines + Frank

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL Fort Pierce, Florida

July 16, 2024



Certified Public Accountants PL

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#### MANAGEMENT LETTER

To the Board of Supervisors Durbin Crossing Community Development District St. Johns County, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the Durbin Crossing Community Development District as of and for the year ended September 30, 2023, and have issued our report thereon dated July 16, 2024.

#### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Florida Auditor General.

#### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and our Independent Auditor's Report on an examination conducted in accordance with *AICPA Professionals Standards*, AT-C Section 315 regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in that report, which is dated July 16, 2024, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings or recommendations made in the preceding financial audit report.

#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, requires that we apply appropriate procedures and communicate the results of our determination as to whether or not Durbin Crossing Community Development District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the Durbin Crossing Community Development District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.



Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial conditions assessment procedures as of September 30, 2023 for Durbin Crossing Community Development District. It is management's responsibility to monitor the Durbin Crossing Community Development District's financial condition; our financial condition assessment was based in part on the representations made by management and the review of the financial information provided by the same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Specific Information

The information provided below was provided by management and has not been audited; therefore, we do not express an opinion or provide any assurance on the information.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Durbin Crossing Community Development District reported:

- 1) The total number of district employees compensated in the last pay period of the District's fiscal year: 5
- 2) The total number of independent contractors to whom nonemployee compensation was paid in the last month of the District's fiscal year: 17
- 3) All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency: \$9,974
- 4) All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency: \$2,026,354
- 5) Each construction project with a total cost of at least \$65,000 approved by the District that is scheduled to begin on or after October 1, 2022, together with the total expenditures for such project: N/A
- 6) A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the District amends a final adopted budget under Section 189.016(6), Florida Statutes: The budget was amended, see below.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)8, Rules of the Auditor General, the Durbin Crossing Community Development District reported:

- 1) The rate or rates of non-ad valorem special assessments imposed by the District: The General Fund, \$0.54 \$1,433.60 and Debt Service, \$0.71 \$2,164.34.
- 2) The amount of special assessments collected by or on behalf of the District: Total special assessments collected was \$5,381,768.
- 3) The total amount of outstanding bonds issued by the District and the terms of such bonds: Series 2017 Bonds, \$31,645,000, maturing May 2037.



					Variance with Original Budget	
		Original			Positive	
	Budget		Actual		(Negative)	
Revenues						
Special assessments	\$	2,261,999	\$	2,314,127	\$	52,128
Charges for services		-		9,267		9,267
Miscellaneous		47,000		14,611		(32,389)
Investment income		100		9,352		9,252
Total Revenues		2,309,099		2,347,357		38,258
Expenditures Current						
General government		190,273		204,667		(14,394)
Physical environment		1,175,000		1,119,500		55,500
Culture/recreation		889,188		891,639		(2,451)
Capital outlay	_	-		18,379	_	(18,379)
Total Expenditures		2,254,461		2,234,185		20,276
Total revenues over/(under		- 4 - 0 - 0				
expenditures		54,638		113,172		58,534
Total Other Financing Sources/(Uses) Transfers out		(54,638)		(54,638)		
		(34,030)		(34,030)		
Net changes in fund balance		-		58,534		58,534
Fund Balances - October 1, 2022				327,373		327,373
Fund Balances - September 30, 2023	\$		\$	385,907	\$	385,907

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.



#### Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Supervisors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Birger Joonbo Clam Daines + Frank

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL Fort Pierce, Florida

July 16, 2024



Certified Public Accountants PL

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#### INDEPENDENT ACCOUNTANTS' REPORT/COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

To the Board of Supervisors Durbin Crossing Community Development District St. Johns County, Florida

We have examined Durbin Crossing Community Development District's compliance with Section 218.415, Florida Statutes during the year ended September 30, 2023. Management is responsible for Durbin Crossing Community Development District's compliance with those requirements. Our responsibility is to express an opinion on Durbin Crossing Community Development District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about Durbin Crossing Community Development District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on Durbin Crossing Community Development District's compliance with the specified requirements.

In our opinion, Durbin Crossing Community Development District complied, in all material respects, with the aforementioned requirements during the year ended September 30, 2023.

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL Fort Pierce, Florida

July 16, 2024